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(Original Signature of Member)

110TH CONGRESS
1ST SESSION

H. R. _____

To provide for the withdrawal of United States Armed Forces from Iraq,
to authorize assistance for Iraq, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

Mr. PRICE of North Carolina (for himself and Mr. MILLER of North Carolina)
introduced the following bill; which was referred to the Committee on

A BILL

To provide for the withdrawal of United States Armed
Forces from Iraq, to authorize assistance for Iraq, and
for other purposes.

1 *Be it enacted by the Senate and House of Representa-*
2 *tives of the United States of America in Congress assembled,*

3 **SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.**

4 (a) SHORT TITLE.—This Act may be cited as the
5 “Comprehensive Strategy for Iraq Act of 2007”.

6 (b) TABLE OF CONTENTS.—The table of contents for
7 this Act is as follows:

Sec. 1. Short title and table of contents.

- Sec. 2. Declaration of policy.
- Sec. 3. Expiration of congressional authorization for use of military force against Iraq.
- Sec. 4. Prohibition on use of funds to establish or maintain permanent United States military presence in Iraq.
- Sec. 5. Preparation and submission of United States exit strategy from Iraq and subsequent United States role in Iraq.
- Sec. 6. Assistance for employment programs and democracy, governance, and related programs in Iraq.
- Sec. 7. Presidential Special Envoys for Iraq Regional Security.
- Sec. 8. Report.
- Sec. 9. Sense of Congress.

1 SEC. 2. DECLARATION OF POLICY.

2 Congress declares that it is the policy of the United
3 States—

4 (1) to enhance the national security of the
5 United States by pursuing a strategy that restores
6 United States military readiness, promotes success
7 in the Global War on Terrorism, and contributes to
8 peace and stability in Iraq and the greater Middle
9 East region;

10 (2) to begin withdrawing United States Armed
11 Forces from Iraq and to complete the withdrawal in
12 an orderly manner and at the earliest practicable
13 date, relinquishing to the Government of Iraq full
14 responsibility for maintaining security and public
15 safety;

16 (3) to recognize the elected Government of Iraq
17 as the legitimate government of a fully sovereign
18 country and encourage it to take greater responsi-
19 bility over its natural resources, security, and public
20 safety within its borders;

1 (4) to support reconstruction efforts by the
2 Government of Iraq and to help involve the inter-
3 national community in those and other stabilization
4 efforts;

5 (5) to promote national reconciliation in Iraq,
6 including constitutional revisions to assure the par-
7 ticipation of all Iraqis in the Government of Iraq,
8 equitable sharing of oil revenues, integration of
9 former Baathists into the national life of Iraq, dis-
10 mantling of sectarian militias, and a dialogue among
11 sectarian communities on the future of Iraq;

12 (6) to provide diplomatic and political support
13 to the Government of Iraq to achieve stability and
14 an enduring democracy;

15 (7) to transfer to Iraqi Security Forces all
16 bases now controlled by United States Armed
17 Forces, and to maintain no permanent bases or
18 other long-term United States military presence in
19 Iraq;

20 (8) to fully support the total control and au-
21 thority over Iraq's oil assets by the sovereign Gov-
22 ernment of Iraq; and

23 (9) to vigorously prosecute a war on terrorist
24 organizations and networks around the world

1 through an integrated, comprehensive, and global
2 strategy.

3 **SEC. 3. EXPIRATION OF CONGRESSIONAL AUTHORIZATION**
4 **FOR USE OF MILITARY FORCE AGAINST IRAQ.**

5 (a) FINDINGS.—Congress makes the following find-
6 ings:

7 (1) The sole authority for combat operations by
8 the United States Armed Forces in Iraq is the Au-
9 thorization for Use of Military Force Against Iraq
10 Resolution of 2002 (Public Law 107–243; 50 U.S.C.
11 1541 note).

12 (2) In Public Law 107–243, Congress author-
13 ized the use of the Armed Forces as “necessary and
14 appropriate” to “defend the national security of the
15 United States against the continuing threat posed by
16 Iraq,” and to “enforce all relevant United Nations
17 Security Council resolutions regarding Iraq”.

18 (3) Original missions assigned to the Armed
19 Forces in accordance with Public Law 107–243—to
20 identify and destroy Iraqi weapons of mass destruc-
21 tion capabilities, prevent Iraqi Government support
22 for international terrorism, and end the authori-
23 tarian rule of Saddam Hussein—are no longer oper-
24 ative, and on December 6, 2006, the Iraq Study

1 Group concluded that “sectarian violence is now the
2 principle challenge to stability in Iraq”.

3 (4) If the authority to use the Armed Forces as
4 provided under Public Law 107–243 is terminated,
5 the President does not have authority to continue
6 combat operations in Iraq without specific authoriza-
7 tion by Congress in law.

8 (b) EXPIRATION.—The authority for the President to
9 use the Armed Forces as provided by Public Law 107–
10 243 expires on December 31, 2007.

11 (c) RULE OF CONSTRUCTION.—No provision of law,
12 other than Public Law 107–243, shall be construed as
13 providing authority for combat operations in Iraq.

14 **SEC. 4. PROHIBITION ON USE OF FUNDS TO ESTABLISH OR**
15 **MAINTAIN PERMANENT UNITED STATES MILI-**
16 **TARY PRESENCE IN IRAQ.**

17 Notwithstanding any other provision of law, funds
18 appropriated or otherwise made available under any provi-
19 sion of law may not be obligated or expended for the pur-
20 pose of establishing or maintaining a permanent United
21 States military presence in Iraq through the establishment
22 or use of military installations or facilities in Iraq intended
23 to be under the exclusive control of the Armed Forces
24 rather than under the control of the Government of Iraq.

1 **SEC. 5. PREPARATION AND SUBMISSION OF UNITED**
2 **STATES EXIT STRATEGY FROM IRAQ AND**
3 **SUBSEQUENT UNITED STATES ROLE IN IRAQ.**

4 (a) STRATEGY REQUIRED.—No later than 30 days
5 after the enactment of this act, the President shall submit
6 to Congress a report outlining a strategy to bring combat
7 operations by the United States Armed Forces in Iraq to
8 an end.

9 (b) CONTENT OF STRATEGY.—The strategy required
10 by this section shall include the following elements:

11 (1) A plan for phasing out the number of mem-
12 bers of the Armed Forces in Iraq so that the use of
13 military force, as authorized by the Authorization
14 for Use of Military Force Against Iraq Resolution of
15 2002 (Public Law 107–243; 50 U.S.C. 1541 note),
16 ends no later than December 31, 2007.

17 (2) A description of the timetable for with-
18 drawing the Armed Forces from Iraq, including a
19 date for the initial withdrawal of the Armed Forces
20 and specific objectives for additional troop reduc-
21 tions before December 31, 2007.

22 (3) A description of the remaining mission of
23 the Armed Forces in Iraq, including an enumeration
24 of the goals and objectives of that mission and a
25 strategy for achieving these goals and objectives.

1 (4) An assessment of any need for a military
2 mission to begin after December 31, 2007, except
3 that any such mission shall only be advisory in na-
4 ture and shall exclude combat operations by Armed
5 Forces personnel.

6 (5) An assessment of the need to maintain one
7 or more units of the Armed Forces in the region as
8 a regional counterterrorism strike force to rapidly
9 respond to terrorism threats against the United
10 States and its interests.

11 (6) A plan for turning over authority for all re-
12 maining security and government operations in Iraq
13 to the Government of Iraq.

14 (7) An assessment of remaining needs for the
15 training and fielding of the Iraqi Security Forces.

16 (8) An assessment of remaining reconstruction
17 needs in Iraq.

18 **SEC. 6. ASSISTANCE FOR EMPLOYMENT PROGRAMS AND**
19 **DEMOCRACY, GOVERNANCE, AND RELATED**
20 **PROGRAMS IN IRAQ.**

21 (a) ASSISTANCE FOR EMPLOYMENT PROGRAMS.—

22 (1) ASSISTANCE AUTHORIZED.—Subject to
23 paragraph (2), the President is authorized to provide
24 assistance for projects designed to provide employ-
25 ment opportunities for the people of Iraq. Projects

1 funded under this subsection shall be carried out on
2 an equitable basis in all regions of Iraq, as appro-
3 priate.

4 (2) CERTIFICATION.—Assistance may be pro-
5 vided under paragraph (1) only if the President cer-
6 tifies to Congress that the Government of Iraq has
7 successfully concluded an agreement that will allow
8 for the peaceful sharing of power and resources
9 among major ethnic and sectarian factions in Iraq.

10 (3) AUTHORIZATION OF APPROPRIATIONS.—To
11 carry out this subsection, there are authorized to be
12 appropriated to the President \$2,000,000,000 for
13 each of the fiscal years 2008 through 2010.

14 (b) ASSISTANCE FOR DEMOCRACY, GOVERNANCE,
15 AND RELATED PROGRAMS.—

16 (1) ASSISTANCE AUTHORIZED.—The President
17 is authorized to provide assistance to strengthen de-
18 mocracy, governance, human rights, the rule of law,
19 and religious freedom in Iraq.

20 (2) REQUIREMENT.—To the maximum extent
21 practicable, not less than 50 percent of amounts
22 made available to carry out this subsection for a fis-
23 cal year shall be expended to support the develop-
24 ment of democratic institutions at the local and pro-
25 vincial levels in Iraq.

1 (3) AUTHORIZATION OF APPROPRIATIONS.—To
2 carry out this subsection, there are authorized to be
3 appropriated to the President \$300,000,000 for each
4 of the fiscal years 2008 through 2010.

5 **SEC. 7. PRESIDENTIAL SPECIAL ENVOYS FOR IRAQ RE-**
6 **GIONAL SECURITY.**

7 (a) APPOINTMENT OF SPECIAL ENVOYS.—Not later
8 than 15 days after the date of the enactment of this Act,
9 the President shall appoint two Presidential Special En-
10 voys for Iraq Regional Security.

11 (b) DUTIES.—The Presidential Special Envoys ap-
12 pointed pursuant to subsection (a) shall have the following
13 duties:

14 (1) Enter into discussions with the Government
15 of Iraq and governments of neighboring countries to
16 support Iraq's efforts to achieve peace and stability
17 and to take necessary actions to prevent regional in-
18 stability.

19 (2) Organize and obtain commitments to par-
20 ticipate in a regional conference on Iraq's future, to
21 include representatives of the Government of the
22 United States, the Government of Iraq, the United
23 Nations, the League of Arab States, the European
24 Union, and the governments of neighboring coun-
25 tries, including, at minimum, the Governments of

1 Egypt, Iran, Jordan, Kuwait, Saudi Arabia, Syria,
2 and Turkey.

3 (3) Organize an Iraq Support Group, consisting
4 of representatives of the entities described in para-
5 graph (2), to coordinate regional and international
6 policy in support of Iraq's efforts to achieve peace
7 and stability.

8 (4) Work with officials of the Government of
9 Iraq and other domestic stakeholders to organize a
10 forum for negotiations on national reconciliation.

11 (c) AUTHORIZATION OF APPROPRIATIONS.—To carry
12 out this section, there is authorized to be appropriated
13 such sums as may be necessary for fiscal year 2008.

14 **SEC. 8. REPORT.**

15 (a) REPORT REQUIRED.—Not later than 60 days
16 after the date of the enactment of this Act, the Secretary
17 of State shall submit to the appropriate congressional
18 committees a report on the following:

19 (1) The efforts of the United States to promote
20 regional dialogue on Iraq's future, including efforts
21 by the Presidential Special Envoys for Iraq Regional
22 Security to carry out the duties specified in section
23 7(b) of this Act.

24 (2) The status of pledges of financial assistance
25 for the relief and reconstruction of Iraq made by

1 members of the international community at the Ma-
2 drid International Conference on Reconstruction in
3 Iraq and other international conferences for the re-
4 lief and reconstruction of Iraq since March 2003.

5 (3) The efforts of the United States to encour-
6 age other countries and international institutions to
7 fulfill the pledges of financial assistance described in
8 paragraph (2).

9 (b) DEFINITION.—In this section, the term “appro-
10 priate congressional committees” means—

11 (1) the Committee on Appropriations, the Com-
12 mittee on Armed Services, and the Committee on
13 Foreign Affairs of the House of Representatives;
14 and

15 (2) the Committee on Appropriations, the Com-
16 mittee on Armed Services, and the Committee on
17 Foreign Relations of the Senate.

18 **SEC. 9. SENSE OF CONGRESS.**

19 It is the sense of Congress that the Government of
20 the United States should redeploy such diplomatic, polit-
21 ical, and military assets as are necessary—

22 (1) to complete Operation Enduring Freedom,
23 including to defeat remaining Taliban and al Qaeda
24 forces threatening the stability of Afghanistan; and

1 (2) to support efforts to dismantle terrorist net-
2 works and deny terrorists haven in other regions of
3 the world in which terrorist organizations threaten
4 the interests of the United States.